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AccessibilityOnline – Nov 8, 2013 Final Rule – ABA Trails, Camping, Picnic, Beach Access





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5



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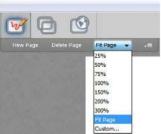




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9



FINAL RULE

(published September 26, 2013)

Architectural Barriers Act Accessibility Standards; Outdoor Developed Areas

Presenters



Peggy Greenwell



Bill Botten

11

Session Agenda

- Background
- Effective date and covered facilities
- Review of provisions
 - Trails
 - Camping Facilities
 - Picnic Facilities
- Beach Access Routes
- Viewing Areas

Rulemaking History

September 1999

 Final Report from the Outdoor Developed Areas Regulatory Negotiation Committee completed

June 2007

 Proposed guidelines published for Federal outdoor developed areas under the Architectural Barriers Act (ABA)

September 26, 2013

Board publishes final guidelines for federal outdoor developed areas

November 26, 2013

 Requirements for Federal agencies become mandatory as part of the Architectural Barriers Act (ABA) Standards

13

What's covered

Facilities constructed or altered by

- Federal agencies
- Non-federal entities constructing facilities on federal land on behalf of federal agencies pursuant to a concession contract, partnership agreement, or similar arrangement

What's not covered

- ADA Title II entities -State and local governments, Title III entities, places of public accommodation
- ABA facilities built or altered with Federal grants and loans (ABA)

Application Questions

- Why do the new standards for trails, picnic and camping facilities, viewing areas, and beach access routes <u>only</u> apply under the ABA?
- Does this rule apply to projects that are not on federal lands or owned/ran by the Federal Government, but have federal grant or funding being used to construct and/or alter the site?

15

Application Questions

- What about a long distance trail that traverses land owned by many different states and Federal entities?
- Will rulemaking occur regarding sites funded by federal monies? Title II and III of the ADA? When?
- How do these new standards under the ABA related to the Forest Service Accessibility Guidelines?

Options for those not covered

- ADA where no standard exist...
 - general non-discrimination prohibition and program accessibility requirements for state and local governments apply (includes TRAILS, PICNIC AND CAMPING ELEMENTS, VIEWING AREAS)
- To determine appropriateness of using outdoor recreation access routes and beach access routes (in lieu of an accessible route) – contact DOJ – 800 514-0301

17

Future plans

- Complete rulemaking under the ADA using the final ABA standards as the basis
- Complete technical assistance guide on final ABA standards
- Provide technical assistance and training on the provisions

Effective Date

November 25, 2013

Newly constructed or altered elements covered by this rule

19

Format and organization

- ABA Chapter 2:
 Scoping Requirements
- F244 Camping Facilities
- F245 Picnic Facilities
- F246 Viewing Areas
- F247 Trails
- F248 Beach Access Routes

Format and organization

Chapter 10: Recreation Facilities

- 1011 Outdoor Constructed Features
- 1012 Parking Spaces within Accessible Camping Units and Picnic Units
- 1013 Tent Pads and Tent Platforms
- 1014 Camp Shelters
- 1015 Viewing Areas
- 1016 Outdoor Recreation Access Routes
- 1017 Trails
- 1018 Beach Access Routes
- 1019 Conditions for Exceptions

21

Trails

Trails

- Pedestrian route developed primarily for outdoor recreational purposes
- Newly constructed/altered trail directly connected to a trailhead or another trail that substantially complies with guidelines
- Conditional exceptions permitted new and altered
- Shared use paths addressed in separate rulemaking for public rights of way

23

Conditional exceptions

- Apply on a provision-by-provision basis
- Where full compliance with a technical provision is not possible because of the limitations and constraints included in the conditional exceptions...
- "extent practicable"

Entire trail exemption

- When applying conditional exceptions to portions of the trail results in exempting the entire trail or beach access route from the technical provisions...
- Notify the Board where an entire trail or beach access route is exempted

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Conditional exceptions

- Compliance is not practicable due to terrain
- Compliance cannot be accomplished with the prevailing construction practices





Conditional exceptions

- Compliance would fundamentally alter the function or purpose of the facility or the setting
- Compliance is precluded by the:
 - Endangered Species Act;
 - National Environmental Policy Act;
 - National Historic Preservation Act;
 - Wilderness Act; or
 - Other Federal, State, or local laws





27

Permissible Uses of Conditions for Exceptions

Exception Permitted for:	Application
Outdoor Constructed Features - clear ground	
space	Alterations Only
Tent Pads/Tent Platforms - any provision	New Construction or Alterations
Camp Shelters any provision	New Construction or Alterations
Outdoor Recreation Access Routes at	
Camping facilities, Picnic facilities, and	Alterations Only
Trailheads - any provision	
Viewing Areas - any provision	Alterations Only
Outdoor Recreation Access Routes to	
Viewing Areas any provision	New Construction or Alterations
Trails - any provision	New Construction or Alterations
Beach Access routes - any provision	New Construction or Alterations

Trailheads

- Outdoor space developed to serve as an access point to a trail
 - Not a junction of two or more trails where no other access point is provided
- 20% of each type of outdoor constructed feature provided within trailhead to be accessible



29

Trailheads

- At least one outdoor recreation access route to connect to parking, site arrival point, the starting point of trail, accessible elements, spaces, and facilities within trailhead
- Conditional exceptions permitted for ORAR in alterations



Trail signs

- New trail information signs provided at <u>trailheads</u> on newly constructed or altered trails
- Required information
 - length of the trail or trail segment
 - surface type
 - tread width (typical/minimum)
 - running and cross slope (typical/maximum)

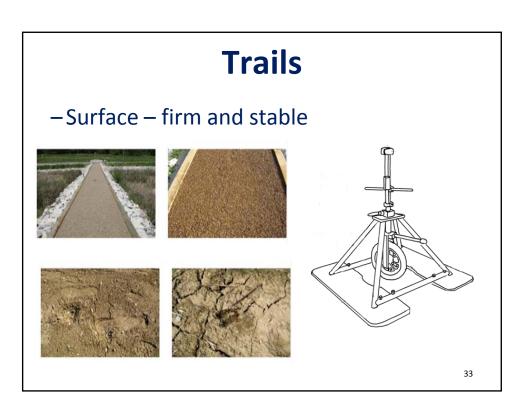


31

Trails

- 36 inches minimum width
- Passing spaces every 1,000
 feet where less than 60 inches in width
- Tread obstacles 2 inches maximum, except concrete, asphalt, or board = ½ inch
- Openings ½ inch maximum





Trail Slope/Grade

Running Slope of Trail Segment		Maximum Length of Segment	
Steeper than	But not Steeper than		
1:20 (5%)	1:12 (8.33%)	200 feet (61 m)	
1:12 (8.33%)	1:10 (10%)	30 feet (9 m)	
1:10 (10%)	1:8 (12%)	10 feet (3050 mm)	

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Trails

- Cross slope 1:20 max,except concrete, asphalt,or boards = 1:48
- Resting intervals 60 in.
 long, alongside trail turning space, slope 1:20
 max, except concrete,
 asphalt, or boards = 1:48
- Gates and barriers clear width, gate hardware



35

Protruding Objects

- Compliance with 307
- Only applies to constructed elements on trails, resting intervals, and passing spaces



Outdoor Constructed Features

Outdoor constructed features



- Picnic tables
- Fire rings
- Grills
- Fireplaces and woodstoves
- Trash and recycling containers
- Water hydrants
- Utility and sewage hookups
- Outdoor rinsing showers
- Benches
- Viewing Scopes

Outdoor constructed features

 Number required to be accessible - camping facilities, picnic facilities; viewing areas, trailheads, and trails (not scoped at beaches)



39

Outdoor constructed features

- Clear ground space exception where feature is altered, but surface is not OR where conditional exceptions permit departures in alterations
- Size and location addressed in a table for each element
- Surface firm and stable
- Surface slope 1:20 except asphalt, concrete, or boards = 1:48 maximum
- Openings = ½ inch

Picnic tables

 One wheelchair space for each 24 linear feet of usable table surface, knee and toe clearance required at space (306)



41

Picnic tables

- Positioned for forward approach
- Knee and toe complying with 306
- 36 inches along all usable sides of the table





Fire rings, grills, fireplaces, and woodstoves

- fire building surface 9 inches minimum above the clear ground space
- cooking surface 15 inches minimum 34 inches maximum above clear ground space.







4

Fire rings, grills, fireplaces, and woodstoves

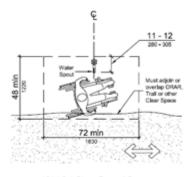
- Clear space 48 inches by 48 inches on all usable sides
- Space centered on each usable side
- Raised edges/walls depth 10 inches maximum
- Operable parts must be in reach range, comply with requirement for grasping, twisting, pinching (309.4) to the extent practicable





Water hydrants

- · 48 by 72 inches
- Located so that water spout is 11 in. min. and 12 in. max. from the rear center of the long side of the space



1011.2.1 Clear Ground Space Water Hydrants

 Adjoining ORAR, trail, or another clear space

45

Water hydrants

- Water spouts 28 inches min 36 inches max.
- Operable parts comply with reach ranges only
- Comply with requirement for tight grasp, twisting, or pinching with one hand (309.4) to the extent practicable



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Utility and sewage hookups

- 30 inches by 60 inches
- Locate space so that the hook-ups are at the rear center
- No bollards in the clear ground space



47

Outdoor rinsing showers

- 60 inches by 60 inches space centered on the shower heads
- Located with the shower pedestal at rear end of the space
- At least one handheld or fixed head = 48 inches minimum



Benches

- 36 inches by 48 inches space positioned near the bench
- One side of the space adjoining an ORAR or trail.
- Space may not overlap the ORAR or trail.
- Provisions only apply in picnic and camping facilities, viewing areas, trailheads, and along trails.



49

Trash and recycling containers

- Clear ground space
 36 X 48 forward
 30 X 60 parallel
 (positioned to receptacle
 opening)
- Adjoin or connect to an ORAR, trail





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Trash and recycling containers

 Exception for hinged lid receptacles designed to keep out large animals (operation -309.4)



 Dumpster type trash and recycling receptacles exempt from reach ranges or operable part provisions. (309.3 and 309.4)



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51

Picnic Facilities

Picnic facilities Picnic unit

Developed for outdoor recreational purposes that contains picnic units.

Outdoor space in a picnic facility that contains outdoor constructed features





Picnic facilities

- At least 20% of picnic units in picnic facility where two or more picnic units are provided
- Two or fewer = each accessible



Picnic facilities

- 20% of outdoor constructed features in public and common use areas serving accessible picnic units
- Dispersion of accessible picnic units required
- ORAR connection



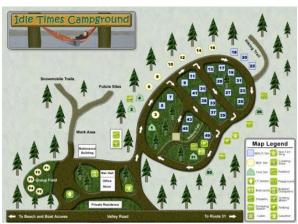
55

Camping Facilities

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Camping facilities

 Camping facility – developed for outdoor recreational purposes that contains camping units.



57

Camping facilities

 Camping unit – outdoor space in a camping facility that contains outdoor constructed features, RV parking spaces, tent pads or tent platforms, or camp shelters.





Camping facilities

Total Number of Camping Units Provided in Camping Facility	Minimum Number of Accessible Camping Units Required
1	1
2 to 25	2
26 to 50	3
51 to 75	4
76 to 100	5
101 to 150	7
151 to 200	8
201 and over	8, plus 2 percent of the number over 200

59

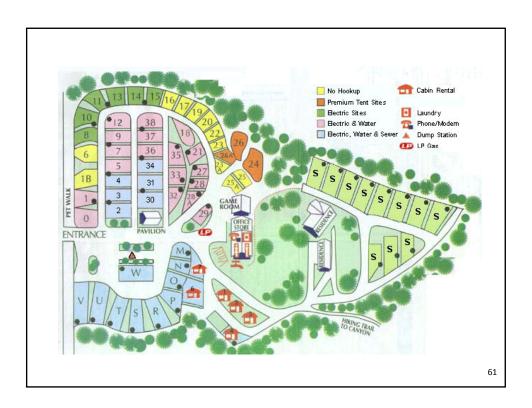
Camping facilities

- Applies to each type of camping unit provided.
- Dispersion of accessible camping units required









Alterations or additions

- Where camping units are altered or added, requirements apply only units altered or added...
- Until the number of camping units with mobility features complies with the minimum number required in Table 244.2.



Outdoor constructed features

- Multiple features within accessible units; at least 2
- 20% of OCF's in public and common use areas serving accessible camping units



ORAR connection

63

Camping facilities

- Parking spaces within accessible camping units
 - RV space 20 feet wide minimum, exception - 16 feet where two adjacent spaces are provided
 - Other vehicles 16 feet wide minimum
 - Surface firm and stable
 - Slope 1:20 maximum, except asphalt, concrete, or boards = 1:48



Camping facilities

- Tent pads and tent platforms
 - 48 inch space on all usable sides, exception where conditional exceptions apply
 - Surface stable and firm
 - Slope 1:20 maximum,except asphalt, concrete, orboards = 1:48
 - Tent platform 19 inches maximum above surface



65

Camping facilities

Tent platforms/ camping shelters

- Floor height where elevated at entrance
 19 inches maximum above ground
- Where level entry or ramped entry is provided – turning space required



Camping facilities

- 36 inches minimum by 48 inches minimum space
- Surface firm and stable
- Slope 1:20
 maximum, except
 asphalt, concrete, or
 boards = 1:48
- Conditional exceptions permitted in new and altered



67

Viewing Areas

Viewing areas

- Outdoor space developed for viewing a landscape or point of interest
- 20% of each type of outdoor constructed feature
- Clear ground space
 - at each distinct viewing location
 - one full unobstructed side of space to adjoin or overlap an ORAR, trail, or another clear ground space



69

Viewing scopes

- Eyepieces located between 43 inches minimum and 51 inches maximum
- 36 inches by 48 inches positioned for forward approach.
- Eyepiece centered on the space.
- Knee and toe clearance complying with 306.
- Conditional exceptions permitted in alterations





Outdoor Recreation Access Routes

Outdoor recreation access route (ORAR)

- Modified accessible route
- Connects outdoor constructed features within picnic facilities/units, camping facilities/units, designated trailheads or viewing areas



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Outdoor recreation access routes

Connecting recreation facilities



Connecting common use and public use areas in picnic, camping, and viewing areas



73

Outdoor recreation access routes

Where ORAR are provided within vehicular ways

 exception for passing spaces, slope, and resting intervals

Outdoor recreation access routes

Conditional exceptions permitted when altering existing ORAR



75

Outdoor recreation access routes

- Surface firm and stable
- Clear width 36 inches minimum
- Passing space required where width is less than 60 inches -200 ft. max
- Obstacles 1 inch maximum, except concrete, asphalt, or boards = ½ inch
- Openings ½ inch



Outdoor recreation access routes

Running Slope of Segment of Outdoor Recreation Access Route		Maximum Length of Segment
Steeper than	But not Steeper than	
1:20 (5%)	1:12 (8.33%)	50 feet (15 m)
1:12 (8.33%)	1:10 (10%)	30 feet (9 m)

7

Outdoor recreation access routes

- Cross slope 1:20 maximum, except concrete, asphalt, or boards = 1:48
- Resting intervals 60 inches in length minimum, adjacent to ORAR - turning space
- Protruding object provision applies to constructed elements



Beach Access Routes

Beach access routes

Where required -

The construction or alteration of any of the following facilities to serve the beach:

- 1. Circulation paths;
- 2. Parking facilities;
- 3. Toilet facilities; or
- **4.** Bathing facilities

Exception limits the cost of the beach access route to no more than 20 percent of the cost of constructing or altering the facilities





Maximum running slope and segment length

Table 1018.7.1 Maximum Running Slope and Segment Length

Running Slope of Beach Access Route Segment		Maximum Length of Segment
Steeper than	But not Steeper than	
1:20 (5%)	1:12 (8.33%)	50 feet (15 m)
1:12 (8.33%)	1:10 (10%)	30 feet (9 m)

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83

Beach access routes

- Connections -
 - High tide level
 - Mean high water
 - Normal recreation pool
- Clear width 60 inches minimum
- Surface firm and stable
- Obstacles 1 inch max, except concrete, asphalt, or boards = ½ inch





34

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Dune crossings

- Where the slope of a beach access route at a dune crossing is steeper than 1:20 (5%)
 - Handrails complying with 505
 - Curbs or barriers to prevent passage of a 2 inch diameter sphere



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85

Questions?

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87

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